

BEFORE THE
STATE OF NEW YORK
PUBLIC SERVICE COMMISSION

In the Matter of
Central Hudson Gas & Electric
Cases 09-E-0588 & 09-G-0589
November 2009

Prepared Testimony of Gas Safety
Panel:

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Utility Engineer 3 (Safety)
Office of Electric, Gas, & Water

Robert Jucha
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Office of Electric, Gas, & Water

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State of New York
Department of Public Service
Three Empire State Plaza
Albany, New York 12223-1350

1 Q. Mr. Stolicky, would you please state your name
2 and business address.

3 A. Christopher R. Stolicky. My business address is
4 New York State Department of Public Service, 3
5 Empire State Plaza, Albany, NY 12223.

6 Q. By whom are you employed and in what capacity?

7 A. I am employed by the Department of Public
8 Service as a Utility Engineer 3 (Safety) in the
9 Safety Section of the Office of Electric, Gas, &
10 Water.

11 Q. Please summarize your education and work
12 experience.

13 A. I graduated from Union College in 2000 with a
14 Bachelors degree in Civil Engineering. I
15 received a Masters degree in Business
16 Administration from the University at Albany in
17 2005. I have been employed by the Department of
18 Public Service since January 2001. I work in
19 the Safety Section and I am familiar with
20 federal and state gas safety pipeline codes,
21 statewide risk-based safety performance
22 measures, and with the operations of the major

1 gas utilities in New York State. My other
2 duties include engineering support for the
3 Safety Section field staff, reviewing possible
4 violations relating to 16 NYCRR Part 753 (damage
5 prevention), participating in rate proceedings
6 and negotiations, reviewing proposed pipeline
7 designs, processing petitions and waivers
8 relating to code compliance matters, and
9 reviewing proposed updates to utility operations
10 and maintenance procedures. I have also
11 participated in job rotations and work
12 assignments in the Gas Rates and Policy
13 Sections, where I participated in various rate
14 issues and in the review of utility winter gas
15 supply planning.

16 Q. Mr. Stolicky, have you previously testified in
17 an administrative proceeding?

18 A. Yes. I have testified in numerous rate and
19 merger proceedings. Most recently the National
20 Fuel Gas Distribution Corporation gas rate case,
21 Case 07-G-0141; the KeySpan Energy Delivery
22 companies rate and merger proceedings with

1 National Grid, PLC, Cases 06-M-0878, 06-G-1185,
2 and 06-G-1186; the Energy East Corporation
3 merger with Iberdrola, S.A., Case 07-M-0906; the
4 Niagara Mohawk Power Corporation gas rate case,
5 Case 08-G-0609; and, the last Central Hudson Gas
6 & Electric (Central Hudson or Company) gas rate
7 proceeding, Case 08-G-0888.

8 Q. Mr. Jucha, would you please state your name and
9 business address.

10 A. Robert Jucha. My business address is New York
11 State Department of Public Service, 3 Empire
12 State Plaza, Albany, NY 12223.

13 Q. By whom are you employed and in what capacity?

14 A. I am employed by the Department of Public
15 Service as a Utility Engineer 2 (Safety) in the
16 Safety Section of the Office of Electric, Gas, &
17 Water.

18 Q. Please summarize your education and work
19 experience.

20 A. I graduated from Hudson Valley Community
21 College, with an Associates degree in Civil
22 Engineering Technology in 1993. I then

1 continued my education and graduated from
2 Rochester Institute of Technology, with a
3 Bachelors of Science Degree in Civil Engineering
4 Technology from the College of Applied Science
5 and Technology in 1996. I have been employed by
6 the New York State Department of Public Service
7 Office of Electric, Gas, & Water since February
8 2004. I work in the Safety Section and I am
9 familiar with federal and state gas safety
10 pipeline codes, as well as with the operations
11 of the major gas utilities in New York State.
12 My duties include reviewing pipeline damages and
13 issuing citations of probable violations
14 relating to 16 NYCRR Part 753 (damage
15 prevention), reviewing proposed pipeline
16 designs, reviewing gas utility operation and
17 maintenance plans, and reviewing proposed
18 changes to federal and state gas safety pipeline
19 codes. Additionally, I conduct record, field,
20 and construction inspections of local
21 distribution companies (LDC) and interstate
22 pipeline operators to ensure compliance with

1 federal and state gas pipeline safety
2 regulations.

3 Q. Mr. Jucha, have you previously testified in an
4 administrative proceeding?

5 A. Yes. I recently testified in the last Central
6 Hudson gas rate proceeding, Case 08-G-0888.

7 Q. Mr. Moll, would you please state your name and
8 business address.

9 A. Michael J. Moll. My business address is New
10 York State Department of Public Service, 3
11 Empire State Plaza, Albany, NY 12223.

12 Q. By whom are you employed and in what capacity?

13 A. I am employed by the Department of Public
14 Service as a Utility Engineer 2 (Safety) in the
15 Safety Section of the Office of Electric, Gas, &
16 Water.

17 Q. Please summarize your education and work
18 experience.

19 A. I graduated from the State University of New
20 York, Institute of Technology, with a Bachelors
21 degree in Civil Engineering Technology in 2003.
22 I have been employed by the Department of Public

1 Service since February 2004. I work in the
2 Safety Section and I am familiar with federal
3 and state gas safety pipeline codes, as well as,
4 with the operations of the major gas utilities
5 in New York State. My duties include
6 supervising the Albany Gas Safety field staff,
7 reviewing proposed pipeline designs, reviewing
8 gas utility operation and maintenance plans, and
9 reviewing proposed changes to federal and state
10 gas safety pipeline codes. Additionally, I
11 conduct record, field, and construction
12 inspections of local distribution companies and
13 interstate pipeline operators to ensure
14 compliance with federal and state gas pipeline
15 safety regulations.

16 Q. Mr. Moll, have you previously testified in an
17 administrative proceeding?

18 A. Yes. I recently testified in the Niagara Mohawk
19 Power Corporation gas rate case, Case 08-G-0609.

20 Q. What is the purpose of your testimony in this
21 proceeding?

22 A. The purpose of our testimony is to explain the

1 safety performance incentives established in
2 Case 08-G-0888, recommend that they be continued
3 in this case, and update the infrastructure
4 enhancement programs for 2011.

5 Q. Did Central Hudson propose any safety
6 performance measures in its filing?

7 A. No.

8 Q. Did the Panel investigate whether Central Hudson
9 proposes any safety performance measures?

10 A. Yes. We asked three interrogatory requests,
11 numbers-DPS 229, 230, and 231, asking the
12 Company for its proposed damage targets for
13 2011, 2012, 2013, and 2014. Each request also
14 asked the Company to explain how it forecasted
15 and arrived at each target. See Exh____(GSP-1).

16 Q. What was the Company's response?

17 A. The Company responded to each request by simply
18 stating it does not forecast damage targets.

19 Q. What does this mean to the Panel?

20 A. These responses indicate one of two things, both
21 of which is disappointing. First, the Company
22 simply ignored our question and was

1 uncooperative, or second, its management does
2 not attempt to forecast its performance. This
3 in turn leads to the question of how the Company
4 can effectively manage its damage prevention
5 programs without setting goals to measure
6 against.

7 Q. What performance measures do you recommend for
8 the current case?

9 A. Since the current safety incentives were
10 recently established and take effect in calendar
11 year 2010, we feel that they are adequate for
12 this one year case. If this case results in a
13 multiyear rate plan, we recommend the targets be
14 examined and adjusted to allow Central Hudson to
15 improve its performance to reflect the current
16 statewide performance levels. Recommended
17 improvement would be in those areas where the
18 Company performs worse than the statewide
19 performance levels. We also recommend that the
20 measures remain in effect until changed by the
21 Commission.

22 Q. Please list the four performance incentives

1 currently in effect and ordered by the
2 Commission in Case 08-G-0888.

- 3 A. (1) Infrastructure Enhancement
4 (2) Leak Management
5 (3) Emergency Response to Gas Leak/Odor Calls
6 (4) Prevention of Excavator Damages

7 Q. Please briefly explain each safety incentive

8 A. **(1) Infrastructure Enhancement**

9 The current projected level of spending to
10 replace or remove leak-prone pipe from
11 operation during 2010 is \$6.1 million. If
12 the amount of expenditures is below the
13 targeted level, Central Hudson will incur a
14 regulatory liability of one and one-half
15 times the difference between actual capital
16 expenditure level allowed for in rates, and
17 the target amount. This method also applies
18 to the Company's proactive leak-prone
19 service replacement program, with a required
20 capital investment of \$511,000.

21 **(2) Leak Management**

- 1 (a) Achieve a year-end backlog of
2 leaks pending repair no greater than
3 30 for 2010.
4 (b) Achieve a total backlog of all leaks
5 no greater than 350 leaks for 2010.

6 **(3) Prevention of Excavation Damage**

- 7 (a) **Overall Damages**
8 Maintain a level equal to or below
9 3.00 excavation damages per 1000 One-
10 Call Tickets for 2010.

- 11 (b) **Damages due to Mismarks**
12 Maintain a level equal to or below
13 0.50 excavation damages due to
14 mismarks per 1000 One-Call Tickets
15 for 2010.

- 16 (c) **Damages caused by Company Crews and**
17 **Company Contractors**
18 Maintain a level equal to or below
19 0.30 excavation damages due to Company
20 personnel and Company contractors per
21 1000 One-Call Tickets for 2010.

22 **(4) Emergency Response**

1 (a) Respond to 75% of all gas leak and
2 odor calls within 30 minutes.

3 (b) Respond to 90% of all gas leak and
4 odor calls within 45 minutes.

5 Q. Would you please discuss the Panel's reasons for
6 each of the safety-related performance measures
7 beginning with infrastructure enhancement?

8 A. Yes. The infrastructure enhancement measure
9 addresses the removal of pipe that is prone to
10 leakage. The purpose is to eliminate aging
11 pipeline infrastructure that, due to its
12 vulnerability to leaks, presents safety risks.
13 By replacing this pipe with modern materials,
14 public safety and service reliability are
15 improved, and operating and maintenance costs
16 and lost gas are reduced.

17 Q. Please describe the leak management measure.

18 A. The leak management measure focuses on the
19 reduction of unrepaired gas leaks. The
20 infrastructure enhancement and leak management
21 measures are complementary, in that reducing the
22 inventory of leak-prone piping over time will

1 lead to reductions in the number of gas leaks
2 requiring investigation, monitoring, and
3 repairs, thereby improving public safety.

4 Q. Please discuss the prevention of excavation
5 damages measure.

6 A. This measure aims to reduce the largest cause of
7 gas pipeline failures - damage by excavating
8 equipment. Reducing these damages will improve
9 public safety as well as improve Central
10 Hudson's reliability and cost of service.

11 Q. Please explain the emergency response measure.

12 A. The emergency response measure encourages the
13 Company to focus on responding to leak and odor
14 calls generated by the public in a timely
15 manner.

16 **Infrastructure Enhancement**

17 Q. Please describe the leak-prone pipe replacement
18 component of the safety performance measure.

19 A. The premise of our recommendation is that
20 Central Hudson continues to replace this type of
21 pipe at a rate not less than its historical
22 capability. By doing so, the Company will

1 consistently work to remove this deteriorating
2 pipe from service. Without an incentive, the
3 Company has little reason to proactively remove
4 pipe beyond safety code requirements, or because
5 of significant customer complaints, city, or
6 state driven construction projects.

7 Q. What is the historical expenditure level of
8 proactive pipe replacement for Central Hudson?

9 A. Over the rate plan covering years 2007, 2008,
10 and 2009 the Company was required to spend
11 \$15.75 million removing leak-prone pipe from
12 service. Under the current rate plan, Central
13 Hudson is required to spend a minimum of \$6.1
14 million during calendar year 2010.

15 Q. Please explain what you mean by "leak-prone"
16 pipe.

17 A. Leak-prone pipe is generally considered steel
18 pipe that is unprotected, cast iron pipe, and
19 some vintages of plastic pipe that can become
20 brittle.

21 Q. What is meant by "unprotected?"

22 A. It means that the pipe lacks good coating and

1 cathodic protection. Cathodic protection is a
2 method by which steel pipelines are protected
3 from corrosion. Such unprotected pipe is also
4 referred to as "bare" steel. For our purposes
5 here, bare steel pipe also includes pipe that is
6 ineffectively coated.

7 Q. How does the bare steel component of the
8 recommended safety measure add to the safety of
9 the gas system?

10 A. Data collected by the USDOT, Office of Pipeline
11 Safety, as well as our own Department, shows
12 that corrosion is a leading cause of leakage and
13 that bare steel pipe is most susceptible to
14 corrosion.

15 Q. How does the removal of cast iron pipe add to
16 the safety of the gas system?

17 A. Due to its physical characteristics, cast iron
18 pipe is more prone to catastrophic failures than
19 cathodically protected steel pipe and plastic
20 pipe. Small diameter cast iron pipe, defined as
21 8-inches or less in nominal diameter, is even
22 more prone to structural failure due to

1 brittleness and low beam strength. Removal of
2 this pipe will reduce the potential for leaks
3 and incidents resulting from failures. Cast
4 iron pipe tends to be located in older, more
5 densely populated areas with many enclosed
6 structures and paved areas. These circumstances
7 tend to be more conducive to the below-ground
8 migration of gas across wider areas than would
9 occur in rural areas. The more congested the
10 environment the greater the risk of fires or
11 explosions. The removal of these leak-prone
12 facilities will also benefit the Company and
13 improve public safety by reducing its leak
14 backlog.

15 Q. What criteria should be used to identify those
16 sections of leak-prone pipe to be removed?

17 A. We recommend Central Hudson continue to use a
18 risk-based method to identify and rank portions
19 of pipe to be replaced under this infrastructure
20 enhancement program.

21 Q. How did you arrive at the \$6.1 million target?

22 A. \$6.1 million is the amount resulting from case

1 08-G-0888. It reflects an increase over the
2 historical level, but represents a reasonable
3 increase. Our goal is to recommend a reasonable
4 target while balancing the impact of an increase
5 in capital spending and ensuring the Company is
6 able to perform the work.

7 Q. In your opinion should the target continue to be
8 \$6.1 million for the years beyond 2010?

9 A. No. We recommend an increase to \$6.7 million
10 for 2011 based on the Company's forecast in this
11 proceeding.

12 Q. Should anything else about the program be
13 changed?

14 A. No. The same adjustment mechanism should remain
15 in place.

16 **Leak Management**

17 Q. Please describe the Leak Management performance
18 measure?

19 A. Under Case 08-G-0888 Central Hudson must achieve
20 a backlog of leaks requiring repair, also known
21 as potentially hazardous leaks, equal to or
22 below 30 at the end of the calendar year 2010.

1 The Company also has to reach and maintain a
2 total backlog of unrepaired leaks equal to or
3 below 350 at the end of calendar year 2010.

4 Q. What is the significance of this performance
5 measure?

6 A. The overall objective of the performance measure
7 is to encourage the Company to reduce the number
8 of active leaks on its system. Eliminating
9 leaks helps minimize the possibility of an
10 incident involving fire and explosion, reduces
11 the amount of gas the Company loses, and reduces
12 operating and maintenance costs. Minimizing
13 unrepaired leaks at year-end requires effort
14 year-round and results in minimizing the hazard
15 to the public during frost conditions when there
16 is a higher risk of gas migration into homes
17 because the gas cannot readily vent to the
18 atmosphere. Therefore, this measure provides an
19 incentive for Central Hudson to eliminate its
20 active leaks and thereby provide a higher level
21 of safety to the public.

22 Q. How did you determine the repairable leak

1 backlog target of 30 for this performance

2 measure?

3 A. We reviewed the year-end backlog of repairable
4 leak data submitted by Central Hudson for the
5 annual Gas Safety Performance Measure Report
6 (see Case 09-G-0454 on Commission's Web site,
7 <http://www.dps.state.ny.us>) and in Case 05-G-
8 0935. The Company's repairable leak backlog was
9 13 in 2001, 16 in 2002, 30 in 2003, 14 in 2004,
10 27 in 2005, 63 in 2006, 51 in 2007, and 41 in
11 2008. As can be seen from the data, the Company
12 maintained a backlog of 30 or less up until
13 2006, before Case 05-G-0935 targets took effect.
14 This allowed the Company to let its backlog grow
15 without a regulatory liability adjustment.
16 Therefore, based on historical data, the Company
17 proved it could operate at that level, and we
18 believe that it could reverse the increasing
19 trend and be able to return to the level of 30
20 or less.

21 Q. Please describe the annual Gas Safety
22 Performance Measures Report?

1 A. It is an annual report to the Commission that
2 analyzes gas safety performance for the 11
3 largest natural gas distribution companies. The
4 report summarizes data and analyzes performance
5 in three areas of gas safety: Damage Prevention,
6 Emergency Response, and Leak Management. It
7 also contains subsets of those areas, resulting
8 in a more thorough analysis and is used as a
9 tool to track and identify Company performance
10 in areas identified as high-risk.

11 Q. How did you determine the total leak backlog
12 target of 350 for this performance measure?

13 A. As reported by the Company in the data collected
14 for the annual Gas Safety Performance Measures
15 report, in Case 05-G-0935, and in its annual
16 rate case compliance report, its total leak
17 backlog was 362 in 2001, 348 in 2002, 357 in
18 2003, 280 in 2004, 310 in 2005, 376 in 2006, 442
19 in 2007, and 486 in 2008. As can be seen from
20 the data, the Company was trending downward
21 through 2004 when it agreed to 250 for 2008.
22 However, it had a clause in the prior rate plan

1 that allowed it to exceed the total leak target
2 if it had repaired at least 340 leaks throughout
3 the year, or its highest level ever repaired
4 through 2004. While the Company repaired 446
5 leaks in 2006, 363 leaks in 2007, and 449 in
6 2008, Central Hudson allowed its total leak
7 backlog to swell during 2006, 2007, and 2008.
8 In Cases 08-E-0887 & 08-G-0888, the Commission
9 ordered the Company to reduce its total leak
10 backlog to 350 by the end of 2010. Since we are
11 recommending the continuation of the Company's
12 pipe replacement program going forward, and the
13 Company targets its highest leak-prone pipe, the
14 target is reasonable for 2010.

15 Q. Is there anything else you would like to say
16 about the leak management target?

17 A. Yes. As noted earlier, the leak backlog is
18 correlated to the replacement of higher-risk
19 pipe. When pipe that is more prone to leakage
20 is replaced with modern materials, public safety
21 and service reliability are improved and, for
22 ratemaking purposes, operating and maintenance

1 costs are reduced. The removal of this pipe
2 should help to reduce leaks occurring on the gas
3 distribution systems.

4 **Damage Prevention**

5 Q. Would you please describe the performance
6 measure recommendations related to prevention of
7 excavation damages?

8 A. Central Hudson performs many repairs each year
9 caused by excavation around its facilities. Any
10 damage to a pipeline can result in the
11 uncontrollable release of natural gas and could
12 potentially lead to a serious incident. In
13 order to encourage the Company to continuously
14 strive to improve its performance, the Company
15 has targets in its rate plan that measures its
16 progress in minimizing damage to its system.
17 The actual targets were discussed earlier and
18 are normalized by the number of one-call tickets
19 the Company receives.

20 Q. What is a "One-Call Ticket?"

21 A. The Public Service Commission's regulations
22 contained in 16 NYCRR Part 753 - Protection of

1 Underground Facilities - require excavators to
2 make a toll-free call to a "one-call"
3 notification system and provide notice of their
4 intent to perform excavation work. The one-call
5 notification system that covers Central Hudson's
6 territory is Dig Safely New York (Dig Safely).
7 Dig Safely takes the pertinent information from
8 the excavator and transmits it to its member
9 utilities that may be affected by the excavation
10 work. Those utilities then mark the location of
11 their affected facilities so the excavator can
12 avoid damaging them. Each incoming call to Dig
13 Safely will generate several outgoing notices to
14 the member utilities such as the gas, electric,
15 telephone, cable, and water companies. A notice
16 received by the utility is referred to as a One-
17 Call ticket.

18 Q. What is a "mismark?"

19 A. A mismark occurs when a utility fails to
20 accurately mark the location of its underground
21 facilities in response to the One-Call ticket.
22 Consistent with the requirements of 16 NYCRR

1 Part 753, Protection of Underground Facilities,
2 for purposes of this performance measure a
3 mismatch is considered any instance of damage
4 where the marks are off by more than 2 feet. It
5 should also include any instances of damage
6 where the Company fails to mark its facilities
7 at all in response to a properly served notice
8 by an excavator to Dig Safely.

9 Q. Please describe the performance incentives
10 regarding the prevention of excavation damage
11 caused by mismarks?

12 A. As an operator of a natural gas distribution
13 system, Central Hudson participates in the local
14 one-call/damage prevention system in an effort
15 to minimize the instances of damage to its
16 facilities by excavation activities. In order
17 to comply with 16 NYCRR Part 753, Central Hudson
18 must respond to all requests for a mark out by
19 excavators, physically accurately locate its
20 pipes, and mark out the locations on the ground.
21 This performance incentive will gauge how well
22 these mark outs are conducted.

1 Q. What are damages by "Company personnel and
2 Company contractors?"

3 A. These are damages to the Company's pipe
4 facilities that are caused by Company personnel,
5 or contractors that are operating under the
6 Company's direct control.

7 Q. How did the Panel derive the recommended damage
8 prevention targets for Central Hudson?

9 A. We derived the targets based on historical
10 performance, and our working experience with the
11 Company, and considered the Company's year-to-
12 year improvements in performance.

13 Q. Please explain further.

14 A. We looked at Central Hudson over the past
15 several years in each area of damage prevention
16 performance. We then took into consideration
17 the improvement from year-to-year. Further, we
18 examined the statewide performance in each area.
19 If a utility performs worse than the statewide
20 average performance level, we recommend it
21 improves to at least that level. If a utility
22 is performing better than the statewide

1 performance level, we recommend a performance
2 target that generally discourages the utility
3 from backsliding, while also providing a
4 reasonable cushion for unforeseen circumstances.
5 We also make the assumption that Central Hudson
6 works to improve its performance and attempts to
7 avoid performing below its historical
8 capability.

9 Q. How would these measures benefit public safety?

10 A. According to state and national statistics, the
11 leading cause of gas pipeline failures and
12 accidents is third-party construction damage.
13 These damages often cause interruptions of
14 service to customers. They also frequently
15 cause building evacuations and road closures.
16 Explosions and fires are less frequent, but have
17 occurred. Fatalities and injuries due to
18 construction damages are also possible.
19 Therefore, reducing these types of damages
20 clearly improves public safety.
21 By implementing a target that prevents the
22 Company from significant deterioration in

1 performance, public safety and reliability are
2 generally maintained at current levels.

3 Q. How much control does Central Hudson have over
4 its performance for mismark damages?

5 A. Damages caused by mismarks is an area where the
6 Company has greater control of its performance
7 as compared to damages caused by the actions of
8 third-party excavators. It is up to the Company
9 locators to follow Central Hudson's procedures
10 and accurately mark the location of its buried
11 facilities.

12 Q. Please discuss further the control Central
13 Hudson has over Company personnel and Company
14 contractors?

15 A. While Central Hudson does not usually experience
16 as many of these types of damages compared to
17 other causes, this is an area of damage
18 prevention where it has direct control. The
19 Company or it's directly trained and qualified
20 contractors, actually damages its own facility.
21 Central Hudson has also experienced continued
22 deterioration in performance over the past

1 several years as indicated in Case 08-G-0888 and
2 the annual Gas Safety Performances Measures
3 report, Case 09-G-0454. The current target for
4 2010 of 0.30 damages per 1000 one-call tickets
5 does not bring the Company in line with the
6 statewide performance of 0.13, but it is
7 encouraging it to improve. If this case results
8 in a multi-year agreement, this measure should
9 be lowered to further encourage improvement and
10 safer excavation practices around the Company's
11 own facilities.

12 Q. Is it true that Central Hudson's pipe
13 replacement program forces it to perform more
14 excavation around its own facilities than in the
15 past?

16 A. Yes.

17 Q. Could the increased level of work around Central
18 Hudson's own facilities increase the risk of it
19 damaging its own facilities?

20 A. Yes, and the Company may attempt to argue this
21 point, as it did in Case 08-G-0888. However,
22 with the Company instituting new work practices

1 over the past year, and our experience with
2 several other LDC's that also have escalated
3 their pipe replacement programs, there are
4 several best practices that can be adopted that
5 reduce the likelihood of these damages from
6 occurring. Some of which could include employee
7 and contractor incentives, requiring manual
8 excavations on certain construction activities,
9 and utilizing vacuum excavation techniques.

10 Q. Is it correct that Mismark and Company Personnel
11 and Company Contractor damages are within the
12 control of the Company?

13 A. Yes.

14 Q. How about overall damages?

15 A. Damages caused by excavator failure to notify
16 Dig Safely and/or unsafe excavation practices
17 are not totally within the control of the
18 Company. However, Central Hudson can minimize
19 these damages by influencing excavator activity
20 through education and outreach efforts to
21 excavators, by continuing to bill excavators for
22 repair costs when the excavator is at fault, and

1 by referring problem contractors to Department
2 of Public Service Staff for possible enforcement
3 activities.

4 Q. Are "No-Call" damages a component of the overall
5 damages measure?

6 A. Yes. No call damages are simply instances where
7 no ticket was generated because the excavator
8 did not provide proper notice of intent to
9 excavate. This metric is part of the overall
10 damages and provides an indication of the
11 general level of awareness excavators have about
12 the one-call notification system. Legislation
13 by the Federal Communications Commission
14 mandated the creation of a single nationwide
15 "three-digit" telephone number "811" that
16 excavators can call to request the markout of
17 any underground facility. The single telephone
18 number "811" will relieve excavators from having
19 to remember multiple phone numbers if they work
20 in areas covered by different one-call centers
21 across the country. The number officially

1 became effective in April 2007, and Dig Safety
2 New York is participating.

3 Q. What does Staff do in enforcement of damage
4 prevention?

5 A. Beginning in 2007, expanding on historic
6 enforcement levels, Staff requested that LDCs
7 report all instances of damages due to lack of
8 one call notification. Staff then follows its
9 enforcement process. LDC participation requires
10 little additional effort and the result is
11 greater enforcement and eventual lower no-call
12 damage rates to pipeline facilities. Staff also
13 investigates damages when it becomes aware of
14 them. These could come from notifications by
15 utility companies, contractors, or discoveries
16 in the field during routine inspection
17 activities.

18 Q. Do the recommended targets for overall damages
19 per 1000 One-Call tickets include the mismark
20 and Company personnel and Company contractor
21 components?

22 A. Yes.

1 Q. Why do you recommend that approach?

2 A. Even if it appears that the targets for mismark
3 and/or Company personnel and Company contractor
4 damages will be exceeded, Central Hudson will
5 have an incentive to keep these figures as low
6 as possible because they would still be
7 contributing to the overall damages measure.

8 **Emergency Response**

9 Q. Please describe the Emergency Response
10 performance measures?

11 A. These measures evaluate Company response to gas
12 leak, odor and emergency calls generated by the
13 public and non-Company personnel. Each utility
14 is required by gas safety regulations to provide
15 a monthly report of the total number of calls
16 received and responded to in intervals of 15
17 minutes during normal business hours, weekdays
18 outside of business hours, and weekends and
19 holidays. This measure, in addition to the leak
20 management and damage prevention measures, is
21 included in the Gas Safety Performance Measures
22 Report. Statewide standards for this

1 performance measure have been jointly
2 established by Staff and utilities as follows:
3 a) Respond to 75% of all gas leak and odor
4 calls within 30 minutes;
5 b) Respond to 90% of all gas leak and odor
6 calls within 45 minutes; and
7 c) Respond to 95% of all gas leak and odor
8 calls within 60 minutes.

9 Q. What is the significance of the emergency
10 response performance measure?
11 A. Leaks on inside piping, improperly operated or
12 installed appliances, and gas migration into a
13 building from leaks on outside buried piping
14 present a risk to the general public. The
15 Company recognizes this and dispatches crews in
16 response to calls reporting gas leaks or odors
17 on a priority basis. The utility operators are
18 required to maintain a log of these calls that
19 track the elapsed time between the dispatch and
20 arrival time of the service personnel on the
21 scene. The potential for an incident and
22 physical harm to the general public increases as

1 the Company's response time lengthens.

2 Therefore, it is important to minimize the
3 response times to calls of gas odor and/or gas
4 leaks.

5 Q. How has Central Hudson performed related to this
6 measure?

7 A. Central Hudson has adequately met the standard
8 targets explained above. Since it is currently
9 exceeding the targets, our recommendation of the
10 accepted statewide targets simply encourages it
11 to avoid significant deterioration in
12 performance.

13 **Regulatory Liability**

14 Q. Do you have specific recommended rate
15 adjustments that will be assessed for failure to
16 meet the proposed safety performance measures?

17 A. Yes. We recommend the assigned number of basis
18 points and other adjustments in Case 08-G-0888
19 remain in effect for the pertinent measures.
20 However, we recommend the value of the
21 adjustments be updated to reflect the new basis
22 point value in this proceeding, approximately

1 \$15,000.

2 **Infrastructure Enhancement**

3 The failure of Central Hudson to achieve, at a
4 minimum, an expenditure level of \$6.1 million
5 and \$6.7 million for the elimination of leak-
6 prone pipe, and \$511,000 and \$500,000 for the
7 replacement and relocation of inside meter sets
8 to outside with high pressure unprotected steel
9 service lines during 2010 and 2011,
10 respectively, will result in Central Hudson
11 deferring for ratepayer benefit the amount of
12 the shortfall multiplied by one and one-half
13 (1.5x) times the amount of the shortfall. This
14 should be viewed in capital dollars such that a
15 shortfall of \$100,000 at a 10% rate of return
16 would result in a negative adjustment of 10% x
17 \$100,000 x 1.5 = \$15,000. This is the same
18 method as detailed under the current rate plan.
19 The pipe removed from service shall be
20 identified and prioritized using a risk-based
21 model.

22 **Leak Management - 14 basis points**

1 (a) Failure of Central Hudson to maintain a
2 level equal to or below a backlog of 30
3 repairable leaks at year-end 2010 will result in
4 a pre-tax revenue adjustment owed to ratepayers
5 of \$135,000 (9).

6 (b) Failure of Central Hudson to maintain a
7 level equal to or below 350 total known leaks at
8 year-end 2010 will result in a pre-tax revenue
9 adjustment owed to ratepayers of \$75,000 (5).

10 **Prevention of Excavation Damages - 10 basis points**

11 **Overall Damages** - Failure of Central Hudson to
12 remain at or below 3.00 excavation damages per
13 1000 One-Call Tickets at year-end 2010 will
14 result in a pre-tax revenue adjustment owed to
15 ratepayers of \$30,000 (2).

16 **Damages Due to Mismarks** - Failure of Central
17 Hudson to remain at or below 0.50 excavation
18 damages due to mismarks per 1000 One-Call
19 Tickets at year-end 2010 will result in a pre-
20 tax revenue adjustment owed to ratepayers of
21 \$60,000 (4).

22 **Damages Due to Company Personnel and Company**

1 **Contractors** - Failure of Central Hudson to
2 remain at or below 0.30 excavation damages due
3 to Company personnel and Company contractors per
4 1000 One-Call Tickets at year-end 2010 will
5 result in a pre-tax revenue adjustment owed to
6 ratepayers of \$60,000 (4).

7 **Emergency Response - 6 basis points**

8 (a) Failure of Central Hudson to respond to 75%
9 of all gas leak and odor calls within 30 minutes
10 will result in a pre-tax revenue adjustment owed
11 to ratepayers of \$60,000 (4).

12 (b) Failure of Central Hudson to respond to 90%
13 of all gas leak and odor calls within 45 minutes
14 will result in a pre-tax revenue adjustment owed
15 to ratepayers of \$30,000 (2).

16 Q. Why are you not recommending incentive awards
17 for exceeding target levels?

18 A. All of our recommendations, with the exception
19 of Central Hudson's current performance in the
20 area of damages due to Company personnel and
21 Company contractors, are derived from the
22 expected capability and historical performance

1 of the Company. The safety-related targets in
2 this testimony reflect efforts the Company
3 should already be making as a matter of course
4 to safely operate its gas distribution system.
5 We are recommending these targets as a means to
6 provide the ratepayers of Central Hudson the
7 same, if not improved, levels of safety they
8 currently are or have received from the Company
9 based on historical capability. Therefore, we
10 believe recommending incentives for exceeding
11 proposed targets that incorporate each Company's
12 existing efforts can not be justified.
13 Also, when the Commission makes its
14 determination in this case the allowed rates are
15 based on an expected level of safety and
16 reliability. That level should be derived from
17 Central Hudson's proven historical capability
18 and Staff's working knowledge of the Company.

19 **High Pressure Service Replacement Program**

20 Q. Please describe Central Hudson's requested
21 funding of \$511,000 during 2010 to replace high
22 pressure services with inside meter sets.

1 A. In case 08-G-0888, Central Hudson witness
2 Haering stated that Central Hudson targeted
3 approximately 3,000 steel services that operate
4 at high pressure and terminate at a meter set
5 inside a building. Central Hudson maintained
6 that it would like to start a 5-year program
7 that would remove 1,500 of these services.

8 Q. Why do these services present a risk?

9 A. According to witness Haering, Central Hudson has
10 experienced three incidents in the past six
11 years where an excavator damaged a service line
12 resulting in high pressure gas flowing into a
13 building.

14 Q. Since these were the result of excavator
15 damages, why would Staff support this program
16 when a damage prevention measure is also
17 recommended?

18 A. There are a couple of reasons. Yes, the
19 Company's effort to reduce third party damages
20 does result in fewer overall damages to its
21 facilities. We know from experience that one of
22 the three damages was a result of an excavator's

1 failure to request a markout. The cause of the
2 other two damages related to miscommunication
3 issues between Central Hudson and the excavators
4 surrounding the planned work area and locations
5 of facilities. There have been improvements
6 made in Company procedures since the incidents.
7 However, the services for the proposed program
8 are comprised of steel and are susceptible to
9 corrosion. Cathodic protection status is the
10 second ranking criteria behind operating
11 pressure in considering the services that would
12 be replaced.

13 Q. What else does the program entail?

14 A. The Company will replaces services in addition
15 to those included in the infrastructure
16 enhancement program. It will also relocate the
17 meter and service regulator outside the
18 structure, unless it is unsafe to do so, it is
19 limited by local ordinances or historical
20 significance, or when it encounters significant
21 individual customer concerns and is still able
22 to obtain satisfactory access to the indoor

1 location of the meter.

2 Q. Do you agree with these criteria?

3 A. We generally support the criteria, but would
4 prefer to see the meter and regulator relocated
5 outside the structure whenever physically
6 possible. It is usually the safest location in
7 the case of a leak on the high pressure piping.

8 Q. Should Central Hudson be able to continue this
9 program?

10 A. We agree the program is a worthwhile effort due
11 to the increased risk of incidents based on
12 historical events, the likelihood these services
13 will get replaced due to the increased chance of
14 leakage when compared to those services
15 comprised of plastic pipe, and it ultimately
16 lowers the risk to the public by locating high
17 pressure piping outside of a structure.

18 However, this program should only target those
19 services that are considered unprotected steel,
20 as they carry an increased risk of developing
21 leaks due to corrosion.

22 Q. What else do you recommend?

1 A. The funding for this enhanced service
2 replacement program be subject to the same
3 mechanisms as the funding for the infrastructure
4 enhancement program. It should also be
5 incremental to the leak-prone pipe replacement
6 program.

7 Q. Are there any additional recommendations
8 regarding the aforementioned performance
9 incentives?

10 A. Yes. We recommend that Central Hudson be
11 required to implement the aforementioned safety
12 recommendations, pipe replacement programs, and
13 performance incentives for calendar year 2010,
14 except where noted for 2011, and remain at the
15 2010, or 2011, target levels for each subsequent
16 year until the mechanisms recommended in this
17 proceeding are superseded in the future by the
18 Commission. However, if this proceeding results
19 in a multiyear rate plan, increased expenditures
20 for replacement of leak-prone pipe, leak
21 management, and evaluation of the damage
22 prevention targets should be updated. The

1 updated targets will ensure the public obtains
2 the same, or improved, level of safety as
3 Central Hudson provides it today.

4 Q. Are there any other conditions that Central
5 Hudson should meet pertaining to your safety-
6 related recommendations?

7 A. Yes, we urge the Commission to continue to
8 direct Central Hudson to submit a report to the
9 Director of the Office of Electric, Gas and
10 Water on its performance in the areas of the
11 recommended targets in this testimony within 30
12 days following the end of the calendar year.
13 The report should also list, and separately
14 identify, those services replaced under the
15 infrastructure enhancement program and those
16 replaced under the high pressure inside meter
17 set replacement program.

18 Q. Does this conclude your panel testimony at this
19 time?

20 A. Yes.